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21st November 2012

Mr. Richard Bruton T.D., Minister for Jobs, Enterprise and Innovation, Department of Jobs, Enterprise and Innovation, Kildare Street, Dublin 2.

RE: Health and Safety Authority

Submission of Financial Statements for year ended 31st December 2011

Dear Minister,

Please find attached six (6) copies of the audited financial statements of the Health and Safety Authority together with a copy of the Report of the Comptroller and Auditor General confirming that the financial statements give a true and fair view of the state of affairs of the Authority at 31st December 2011.

The Financial Statements are being submitted to you pursuant to Section 48 (2) of the Safety, Health and Welfare at Work Act, 2005. The Authority would be grateful if you could make the necessary arrangements to have the audited accounts and report laid before each House of the Oireachtas as required under Section 48 (3) of the Act.

Yours sincerely,

MARTIN O'HALLORAN

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Chief Executive





Comptroller and Auditor General

Report for presentation to the Houses of the Oireachtas

Health And Safety Authority

I have audited the financial statements of the Health and Safety Authority for the year ended 31 December 2011 under the Safety, Health and Welfare at Work Act 2005. The financial statements, which have been prepared under the accounting policies set out therein, comprise the Statement of Accounting Policies, the Income and Expenditure Account, the Statement of Total Recognised Gains and Losses, the Balance Sheet, the Cash Flow Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and Generally Accepted Accounting Practice in Ireland.

Responsibilities of the Members of the Authority

The Authority is responsible for the preparation of the financial statements, for ensuring that they give a true and fair view of the state of the Authority's affairs and of its income and expenditure, and for ensuring the regularity of transactions.

Responsibilities of the Comptroller and Auditor General

My responsibility is to audit the financial statements and report on them in accordance with applicable law.

My audit is conducted by reference to the special considerations which attach to State bodies in relation to their management and operation.

My audit is carried out in accordance with the International Standards on Auditing (UK and Ireland) and in compliance with the Auditing Practices Board's Ethical Standards for Auditors.

Scope of Audit of the Financial Statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements, sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of

- whether the accounting policies are appropriate to the Authority's circumstances, and have been consistently applied and adequately disclosed
- the reasonableness of significant accounting estimates made in the preparation of the financial statements, and
- the overall presentation of the financial statements.

I also seek to obtain evidence about the regularity of financial transactions in the course of audit.

Opinion on the Financial Statements

In my opinion, the financial statements, which have been properly prepared in accordance with Generally Accepted Accounting Practice in Ireland, give a true and fair view of the state of the Authority's affairs at 31 December 2011 and of its income and expenditure for the year then ended.

In my opinion, proper books of account have been kept by the Authority. The financial statements are in agreement with the books of account.

Matters on which I report by exception

I report by exception if

- I have not received all the information and explanations I required for my audit, or
- my audit noted any material instance where moneys have not been applied for the purposes intended or where the transactions did not conform to the authorities governing them, or
- the Statement on Internal Financial Control does not reflect the Authority's compliance with the Code of Practice for the Governance of State Bodies, or
- I find there are other material matters relating to the manner in which public business has been conducted.

I have nothing to report in regard to those matters upon which reporting is by exception.

Andrew Harkness

For and on behalf of the Comptroller and Auditor General

3 October 2012

FINANCIAL STATEMENTS YEAR ENDED 31 DECEMBER 2011

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Statement on Internal Financial Control

On behalf of the members of the Board of the Health and Safety Authority I acknowledge our responsibility for ensuring that an effective system of internal financial control is maintained and operated. The system can only provide reasonable and not absolute assurance that assets are safeguarded, transactions authorised and properly recorded, and that material errors or irregularities are either prevented or would be detected in a timely period.

Key Control Procedures

The Authority has taken steps to ensure an appropriate control environment by -

- Clearly defining management responsibilities and powers.
- Establishing formal procedures for reporting significant control failures and ensuring appropriate corrective action.
- Establishing a process to safeguard the assets of the Authority.
- Developing a culture of accountability across all levels of the organisation.

The Authority has established processes to identify and evaluate business risks by -

- Identifying the nature, extent and financial implication of risks facing the Authority including the extent and categories which it regards as acceptable.
- Assessing the likelihood of identified risks occurring.
- Assessing the Authority's ability to manage and mitigate the risks that do occur.
- Assessing the costs of operating particular controls relative to the benefit obtained.
- Working closely with Government and various Agencies to ensure that there is a clear understanding of the Authority's goals and support for the strategies to achieve those goals.

The system of internal financial control is based on a framework of regular management information, administrative procedures including segregation of duties, and a system of delegation and accountability. In particular it includes -

- A comprehensive budgeting system with an annual budget which is reviewed and agreed by the Board of the Authority;
- Regular reviews by the Authority of periodic and annual financial reports which indicate financial performance against forecasts;
- Setting targets to measure financial and other performance.
- Clearly defined purchasing and approval guidelines.
- Formal project management disciplines.

The Authority has put in place an internal audit function, which operates in accordance with the principles set out in the Code of Practice on the Governance of State Bodies published in June 2009. The work of internal audit is informed by analysis of the risk to which the Authority is exposed, and annual internal audit plans are based on this analysis. The analysis of risk and the internal audit plans are endorsed by the Audit Committee and approved by the Authority. At least annually, the Internal Auditor will provide the Authority with a report of internal audit activity. The report includes the Internal Auditor's opinion on the adequacy and effectiveness of the system of internal financial control.

The Authority's monitoring and review of the effectiveness of the system of internal financial control is informed by the work of the internal auditor, the Audit Committee which oversees the work of the internal auditor, the Executive within the Authority who have responsibility for the development and maintenance of the financial control framework, and comments made by the Comptroller and Auditor General in his management letter or other reports.

Annual Review of Controls

The Authority's Audit Committee reviews the effectiveness of the internal financial control systems with a formal report then going to the Board. The Board has carried out a formal review of its internal financial controls during 2011.

On behalf of the Board.

Michael Horgan
Chairperson

October 2012

Statement of Authority Responsibilities

Section 48(1) of the Safety, Health and Welfare at Work Act, 2005 requires the Authority to prepare financial statements in such form as may be approved by the Minister of State at the Department of Jobs, Enterprise & Innovation with the concurrence of the Minister for Finance. In preparing those financial statements, the Authority is required to:

- Select suitable accounting policies and then apply them consistently;
- · Make judgements and estimates that are reasonable and prudent;
- Prepare the financial statements on the going concern basis unless it is inappropriate to presume that the Authority will continue in operation;
- State whether applicable accounting standards have been followed, subject to any material departures disclosed and explained in the financial statements.

The Authority is responsible for keeping proper books of account which disclose with reasonable accuracy at any time the financial position of the Authority and which enable it to ensure that the financial statements comply with Section 48(1) of the Safety, Health and Welfare at Work Act, 2005. The Authority is also responsible for safeguarding the assets of the Authority and hence for taking reasonable steps for the prevention and detection of fraud and other irregularities.

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Statement of Accounting Policies for Year ended 31st December 2011

1. Basis for Accounting

The financial statements are prepared under the accruals method of accounting and in accordance with generally accepted accounting principles under the historical cost convention.

2. Fixed Assets and Depreciation

Fixed assets are stated at their historical cost less accumulated depreciation.

Expenditure on tangible fixed assets above €1,000 is capitalised.

Software development costs on major systems are written off over a period of 10 years from the date of implementation.

Depreciation is calculated on the straight-line basis as follows:-

Office Furniture and Equipment	20% per annum
Computer Equipment	33.33% per annum
Scientific Equipment	20% per annum
Fixtures and Fittings	10% per annum
Software Development	10% per annum

3. Stocks

Stocks of publications on hand have no net realisable value and are not regarded as assets.

4. Capital Account

The capital account represents the unamortised value of Oireachtas grants used to purchase fixed assets.

5. Income Recognition

Oireachtas Grants shown in the Income and Expenditure Account reflect the amounts received from the Department of Jobs, Enterprise and Innovation (DJEI) in respect of the year.

6. Other Income

All other income is recorded on a cash receipts basis in the income and expenditure account.

7. Foreign Currencies

Transactions denominated in foreign currencies converted in Euro at standard rates during the year are included in the Income and Expenditure for the year.

8. Superannuation

The Health and Safety Authority operates an unfunded defined benefit pension scheme which is funded annually on a pay as you go basis from monies available to it, including monies provided by the DJEI.

Pension Costs reflect pension benefits earned by employees in the period and are shown net of staff pension contributions which are refunded to the DJEI in accordance with the Authority's financing arrangements. An amount corresponding to the pension charge is recognised as income to the extent that it is recoverable, and offset by grants received in the year to discharge pension payments.

Actuarial gains or losses arising on scheme liabilities are reflected in the Statement of Total Recognised Gains and Losses and a corresponding adjustment is recognised in the amounts recoverable from DJEI.

Pension liabilities represent the present value of future pension payments earned by staff to date. Deferred pension funding represents the corresponding asset to be recovered in future periods from the DJEI.

Income and Expenditure Account for Year ended 31st December 2011

INCOME	Notes	2011 €	2010 €
Oireachtas grants	1(a)	19,968,000	19,984,000
Net deferred funding for pensions	9(c)	3,402,000	4,732,000
Employee deductions refundable to DJEI		(660,000)	(700,000)
Other income	1(b)	301,314	298,882
Sub total		23,011,314	24,314,882
Transfer from capital account	2	74,945	274,750
		23,086,259	24,589,632
EXPENDITURE Salaries costs Pension costs Other administration costs	3 9(a) 5	11,580,214 3,809,000 7,227,464 22,616,678	11,838,568 4,997,000 7,441,173 24,276,741
Operating surplus for the year		469,581	312,891
Accumulated surplus at 1 January		1,036,657	723,766
Accumulated surplus at 31 December		1,506,238	1,036,657

The results for the year relate to continuing operations.

The Statement of Accounting Policies and Notes 1 to 13 form part of the Financial Statements.

Member Member

Health and Safety Authority Financial Statements Year ended 31st December 2011

Statement of Total Recognised Gains and Losses for Year ended 31st December 2011

	Notes	2011 €	2011 €	2010 €	2010 €
Surplus for financial year Changes in actuarial assumptions underlying the present value of scheme			469,581		312,891
liabilities		2,340,000		(5,452,000)	
Experience (gains) on pension scheme liabilities	9(d) _	(1,718,000)	-	(7,847,000)	
Actuarial (gain)/loss on pension Liabilities Adjustment to deferred pension	9(b)		622,000 (622,000)		(13,299,000) 13,299,000
Total recognised gains and loss the year	es for	-	469,581		312,891

The Statement of Accounting Policies and Notes 1 to 13 form part of the Financial Statements.

Balance Sheet as at 31 December 2011

	Notes	2011 €	2011 €	2010 €	2010 €
FIXED ASSETS	6		504,497		579,442
CURRENT ASSETS					
Debtors and prepayments Bank and cash Balances	7	1,556,188 713,747 2,269,935		1,075,384 545,019 1,620,403	
CREDITORS (due in less than one year)					
Creditors	8	763,697		583,746	
		763,697	-	583,746	
Net current assets			1,506,238		1,036,657
NET ASSETS BEFORE PENSIONS		<u>.</u>	2,010,735		1,616,099
Deferred pension funding Pension liabilities	9(c) 9(c)		48,357,000 (48,357,000)		44,333,000 (44,333,000)
NET ASSETS			2,010,735		1,616,099
REPRESENTED BY:					
Capital account	2		504,497		579,442
Accumulated surplus on inco expenditure account	me and		1,506,238		1,036,657
		-	2,010,735	-	1,616,099

The Statement of Accounting Policies and Notes 1-13 form part of these Financial Statements.

Member Member

Cash Flow Statement as at 31st December 2011

RECONCILIATION OF OPERATING SURPLUS TO NET CASH INFLOW FROM OPERATING ACTIVITIES	2011 €	2010 €
Operating surplus for year Movement on capital account Depreciation Increase in debtors Increase in creditors	469,581 (74,945) 225,413 (480,804) 179,951	312,891 (233,621) 333,012 (68,471) 138,432
Net cash inflow from operating activities	319,196	482,243
CASH FLOW STATEMENT		
Net cash inflow from operating activities	319,196	482,243
Capital expenditure Payments to acquire fixed assets	(150,468)	(99,391)
Increase in cash	168,728	382,852
Reconciliation of net cash flow to movement in net funds		
Increase in cash in year	168,728	382,852
Net funds at 1 January	545,019	162,167
Net funds at 31 December	713,747	545,019
Analysis of change in net funds		
	<u>Cash at</u> Bank and	<u>Total</u>
	<u>in hand</u> €	€
At start of year	545,019	545,019
Cash flow	168,728	168,838
At end of year	713,747	713,857

The Statement of Accounting Policies and Notes 1 – 13 form part of these Financial Statements.

Notes to the Financial Statements year ended 31st December 2011

1(a). <u>Oireachtas grants</u>	2011 € 19,968,000	2010 € 19,984,000
1(b). Other income	2011	2010
	€	€
Driver training course income	80,734	69,630
SEVESO	23,109	44,882
Fines – ADR (Carriage of Dangerous Goods by		
Road)	15,280	11,400
Sale of Authority's publications	50,126	45,063
Miscellaneous (seminars, legal, witness expenses)	132,065	127,907

	301,314	298,882
2. Capital account	2011 €	2010 €
Balance at 1 January	579,442	854,192
Total grants applied towards purchase of fixed assets 150,468 Amortisation in line with depreciation Transfer to the Income and		
Expenditure Account	(74,945)	(274,750)
Balance at 31 December	504,497	579,442

3. <u>Salary costs</u>	2011	2010
	€	€
Gross Salaries	10,741,695	11,017,540
Employer PRSI	838,519	821,028
Total Salary Costs	11,580,214	11,838,568
	€	€
Pension Levy	758,594	766,312

€ 758,594 was deducted from staff by way of pension levy and was paid over to the Department of Jobs, Enterprise and Innovation.

Numbers Employed Professional/Technical	126	135
Administration	57	55
	183	190
Chief Executive Officer -	2011	2010
Renumeration	€	€
Salary	153,885	153,885

The CEO received recoupment of travel and subsistence expenses of €7,815 in 2011.

The CEO did not receive any bonus or perquisites in the year.

The CEO is a member of an unfunded defined benefit public sector scheme and his pension entitlements do not extend beyond standard entitlements in the public sector defined benefit superannuation scheme.

4. Members' fees	and Expenses	2011 €	2010 €
Chairman's Fees Members' Fees:	Michael Horgan Marion Byron Dermot Carey Esther Lynch Eamon Devoy Dessie Robinson Mary Bohan Dan O'Connell John Byrne George Brett Des Mahon Francis Rochford* Sean Corrigan Rosie Sheerin Pat Kearney Christina McEleney Anne-Maire Hayes	11,970 7,290 7,290 7,290 7,290 7,695 7,695 7,695 7,695 7,695	12,600 8,100 8,100 8,100 8,100 8,100 8,100 8,100 8,100 93,600
	Affile-Maire Hayes	86,895	·

^{*}No fees payable as Francis Rochford is an employee of the DJEI.

A reduction to the level of fees payable to Board members was made in 2010 but only advised to the Authority in 2011. The overpayment which occurred in 2010 has been resolved with a number of members and contact has been made with the other members to recover the overpayment.

Expenses		2011 €	2010 €
Chairman	Michael Horgan	-	-
	Jim Lyons	-	7,088
Board Members	Marion Byron	-	-
	Dermot Carey	1,063	1,615
	Esther Lynch	•	-
	Eamon Devoy	14	-
	Dessie Robinson	_	-
	Mary Bohan	2,689	-
	Dan O'Connell	2,156	-
	John Byrne	3,057	•
	George Brett	2,990	-
	Des Mahon	4,160	-
	Francis Rochford*	-	-
	Rosie Sheerin	_	948
	Pat Kearney		6,002
	Christina McEleney	•	4,664
	Anne-Maire Hayes		3,621
	•	16,115	23,938

^{*}No fees payable as Francis Rochford is an employee of the DJEI.

During 2011 the costs associated with holding of Board and Committee meetings and training was
€13,917.

5. Administration	2011 €	2010 €
Accommodation	2,042,828	2,244,024
Communications costs	307,737	516,758
Travel & subsistence	925,347	917,778
Publications & marketing	1,419,795	888,542
Legal services	109,758	312,240
Research & consultancy	416,320	481,562
Business process review	434,048	337,411
Staffing costs	282,572	167,314
General equipment supplies	82,400	106,919
External partnership	140,000	200,000
Investment in learning	154,287	186,176
Technology costs	457,019	465,969
Depreciation	225,413	333,012
Internal audit fees	34,263	33,199
External audit fee	15,510	15,510
Members' fees Note 4	85,635	93,600
Loss on disposal of assets	=	41,129
Other	94,532	100,030
	7,227,464	7,441,173

6. Fixed Assets						
	Fixtures & Fittings	Furniture & Equipment	Computer Equipment	Scientific Equipment	Software Development	Total
Cost	€	€	€	€	€	€
At 1 January				_	~	-
2011	166,030	932,212	2,424,534	162,016	435,358	4,120,150
Additions in year	6,224	7,483	136,762			150,469
Disposals			(1,406,324)			(1,406,324)
At 31 December	470 054	000.005	4 454 070	400.040	405.050	4.070.040
2011	172,254	939,695	1,154,972	162,016	435,358	4,270,619
Accumulated depr	eciation					
At 1 January						
2011	85,482	816,346	2,359,628	148,644	130,608	3,540,708
Disposals			(1,406,324)			(1,406,324)
Charge for year	17,226	64,544	89,000	11,107	43,536	225,413
At 31 December 2011	102,708	880,890	1,042,304	159,751	174,144	3,766,121
2011	102,700	000,000	1,042,004	100,701	11 17, 1 1714	3,700,121
Net book value						
At 31 December						
2011	69,546	58,805	112,668	2,265	261,214	504,498
At 31 December						
2010	80,548	115,866	64,906	13,372	304,750	579,442
_	,	,		,		V: V; TA.

Disposals – following a review of fixed assets during the year, obsolete assets, most of which dated prior to 2004, were written off

7. Debtors and prepayments 2011 2010 € € Prepayments 1,508,746 1,035,907 Other debtors 47,442 39,477 1,556,188 1,075,384 8. Creditors 2011 2010 Amounts due in less than one year € € Trade & expense creditors 151,942 68,483 Accrued expenses 321,460 285,566 Payroll creditors 290,295 229,697

763,697

583,746

9. Superannuation Scheme and Accounting Treatment for Retirement Benefits

(a) Analysis of total pension costs charged to expenditure	2011 €	2010 €
Current service cost Interest on pension scheme liabilities Employee contributions	2,062,000 2,407,000 (660,000) 3,809,000	2,667,000 3,030,000 (700,000) 4,997,000
(b) Movement in net pension liability during the financial year	2011 €	2010 €
Deficit at the beginning of the year Current service cost Benefits paid	44,333,000 2,062,000 (1,067,000)	52,900,000 2,667,000 (965,000)
Past service costs Interest costs Actuarial loss / (gain) Net pension liability at 31 December	2,407,000 622,000 48,357,000	3,030,000 (13,299,000) 44,333,000

(c) Deferred funding for pensions

The Health and Safety Authority recognises these amounts as an asset corresponding to the unfunded deferred liability for pensions on the basis of the set of assumptions described above and a number of past events. These events include the statutory backing for the superannuation scheme and the policy and practice in relation to funding public service pensions, including contributions from employees and the annual estimates process. The Health and Safety Authority has no evidence that this funding policy will not continue to meet such sums in accordance with current practice. The deferred funding asset as at 31st December 2011 amounted to €48,357,000 (2010 €44,333,000). The quantification of the liability is based on the financial assumptions set out in this note. The financial assumptions used, which are based on professional actuarial advice, are advised to the Department of Jobs, Enterprise and Innovation but are not formally agreed with the Department.

Net Deferred Funding	2011 €	2010 €
Funding recoverable in respect of current		
pension year costs	4,469,000	5,697,000
State grant applied to pay pensioners	(1,067,000)	(965,000)
	3,402,000	4,732,000
(d) History of defined benefit obligations		
	2011	2010
Experience gains on scheme liabilities		
Amount (€)	(1,718,000)	
Percentage of the present value of scheme liabilities	(3.6%)	(17.7%)
Total amount recognised in the Statement of Total Recognised (Gains) and losses:	622,000	(13,299,000)
% liabilities	1.3%	(30.0%)

(e) General description of the scheme

The Health and Safety Authority (HSA) operates unfunded defined benefit superannuation schemes for staff. Superannuation entitlements arising under the schemes are paid out of current income and are charged to the Income and Expenditure Account, net of employee superannuation contributions, in the year in which they become payable.

The results set out below are based on an actuarial valuation of the pension liabilities in respect of serving and former staff of HSA as at 31st December 2011. This valuation was carried out by a qualified independent actuary for the purposes of the accounting standard, Financial Reporting Standard No. 17 – Retirement Benefits (FRS 17).

The financial assumptions used were:

	At	At	At	
	31/12/11	31/12/10	31/12/09	
Discount rate	5.00%	5.25%	5.5%	
Rate of increase in salaries	3.50%	3.50%	4.0%	
Rate of increase in pensions	3.25%	3.25%	4.0%	
Inflation	2.00%	2.00%	2.0%	

(f) Average future life expectancy according to the mortality tables used to determine the pension liabilities:

<u>Ma</u>	le aged 65	Female aged 65
Current Pensioners	21.0	23.9
Future Pensioners retiring 2031	23.8	25.8

10. Commitments under operating leases

At 31st December 2011 the Authority had annual commitments under non-cancellable operational leases as set out below.

	Land &
	Buildings
Operating Lease which expire:	€
In the second to fifth years inclusive	36,268
Over five years	1,344,029

11. Premises

Details of the various offices occupied by the Health and Safety Authority are set out in the tabular statement below. In addition to the offices occupied by the Authority there are two industrial units in Co. Tipperary which are used for the purpose of storing large items of evidential material that may be required in connection with investigations undertaken by the Authority. The Authority's Head Office is in Dublin.

All the premises are leased by the Authority. The Authority owns no freehold office or industrial premises. Most of the leases are with private landlords but in the case of the Cork and Waterford the Authority is in premises managed by the Office of Public Works. The Authority regularly reviews its network of offices to ensure that it continues to meet our ongoing operational requirements.

Health and Safety A	uthority		
Office Network - De	cember 2011		
Location	Address	Annual	Lease
		Rent	expiry
Athlone	Monksland Business Park	37,026	2016
	Athlone		
Tipperary 1	Tipperary	26,313	2016
(Evidence Store)			
Tipperary 2	Tipperary	9,600	2014
(Evidence Store)			
Cork	1A South Mall	15,998	-
	Cork		
Dublin	4th/5th and 6th Floors	990,783	2016
Head Office)	The Metropolitan Building		
	James Joyce Street, Dublin 1		
Galway	Odeon House	24,337	2017
	Eyre Square, Galway		
Gilkenny	Hebron House 1 (2nd/3rd Floor)	239,495	2018
	MacDonagh Junction, Kilkenny		
imerick	Park House	37,000	2011
	Barrington Street, Limerick		
ligo	Unit 1 Beulah Buildings	32,670	2019
	Finisklin Road, Sligo		
Vaterford	Government Buildings	3,719	-
	The Glen Waterford		

12. Board Members - disclosure of transactions

Each year in addition to our Exchequer Grant (Subhead T - Grant for Administration and general expenses), the Authority is requested to administer a fund, from monies provided out of the Department's Subhead X01 - Commissions, Committees and Special Inquiries, to support a number of workplace safety initiatives approved by the Board to be undertaken by external organisations.

Submissions were received from a number of organisations and strategic partnerships in respect of this fund. The total value of the fund for 2011 was €140,000

In the course of distributing the Grant XO1 fund, the Board may approve financial assistance to undertakings with which individual Board members are associated.

The following members disclosed an interest in organisations to which financial assistance was approved during the year.

Organisation Member Amount Associated Board Member

CIF/Construction Safety Partnership €140,000 Dermot Carey

ICTU/Construction Safety Partnership nil Esther Lynch

The approved funding was paid by the Authority into the Partnerships bank account which is controlled by the Construction Industry Federation. Both the CIF and the ICTU have key roles in relation to the Construction Safety Partnership.

In accordance with the Authority's Code of Practice for Board members, the members referred to above absented themselves from the portion of the meeting where the decision was made granting funding to these organisations.

13. Approval of Financial Statements

Dua lan

The financial statements were approved by the Board on 08 March 2012, and signed on its behalf by: